

1 **Cover crops reduce subsurface nutrient loads to downstream management practices**
2 **improving cost-effectiveness**

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12 **Highlights**

- 13 • Cover crop implementation reduced nutrient loads and concentrations in drain tile
- 14 • Nitrogen, total and dissolved reactive phosphorus removal costs of \$13, \$955 and \$1,720
15 $\text{kg}^{-1} \text{ha}^{-1}$
- 16 • Cover crop implementation improved downstream management practice performance

17 **Abstract**

18 The conservation practice of cover crop adoption, expanding rapidly in the Midwest
19 United States in recent years, has been shown to be one of the most cost-effective practices for
20 reducing nutrient loss from agricultural landscapes. In particular, cover crops may aid in the
21 prevention of nutrient losses through drain tile, a common and necessary agricultural practice for
22 removing excess soil moisture. When implemented as part of an agricultural treatment train, a
23 series of management practices placed across a landscape gradient, cover crops may also serve to

24 improve both cost and nutrient removal efficiencies of downstream practices. Through modeling
25 techniques and field monitoring spanning 2013-2019 at a southern Minnesotan agricultural
26 demonstration field site, this study aims to characterize total nitrogen, total phosphorus, and
27 dissolved reactive phosphorus concentrations and load reductions provided by cover crops.
28 Direct implementation cost estimates and nutrient removal performance improvements provided
29 by cover crops to a downstream treatment wetland were also analyzed. Analysis of drain tile
30 water quality and quantity data showed annual concentration reductions of 48%, 75% and 63%
31 and annual load reductions of 9.13, 0.12 and 0.07 kg ha⁻¹ for total nitrogen, total phosphorus and
32 dissolved reactive phosphorus, respectively. Direct cost estimates for these cover crop reductions
33 were \$13.96, \$955, and \$1,720 kg⁻¹ ha⁻¹ yr⁻¹. Cover crops improved annual nutrient removal cost
34 of a downstream wetland by \$18.47 kg⁻¹ for TN and \$211.38 kg⁻¹ for TP.

35

36 **Key Words**

37 Nitrogen, Phosphorus, Drainage, Treatment Train, Cover Crops

38

39 **Abbreviations**

40 TN – Total Nitrogen

41 P - Phosphorus

42 TP – Total Phosphorus

43 DRP – Dissolved Reactive Phosphorus

44

45 **1. Introduction**

46 The use of cover crops as an agricultural conservation management practice includes the
47 planting of forbs, legumes or grasses that provide fall and spring coverage on otherwise bare
48 agricultural lands (Carlson and Stockwell, 2013; Sustainable Research Agriculture and
49 Education, 2016). This vegetative cover increases agroecosystem water and nutrient demands,
50 through plant uptake and growth requirements, while also improving soil quality (Blanco-Canqui
51 et al., 2015; Keesstra et al., 2018). In addition to providing economic benefits including
52 increased yield and reduced tillage costs, cover crops have the potential to reduce subsurface
53 nutrient losses (Drury et al., 2014; Sustainable Research Agriculture and Education, 2020; Zhang
54 et al., 2017) . Rye winter cover crops have been shown to reduce drain tile total nitrogen (TN)
55 loads by an average of 15.40 kg ha⁻¹ and to reduce concentrations by up to 39% (Ruffatti et al.,
56 2019; Yang et al., 2021). Erosion control provided by cover crops on otherwise bare soil may
57 also reduce particle-bound phosphorus (P) (Liu et al., 2019; Maltais-Landry et al., 2015).

58 While cover crops reduce nutrient losses, subsurface drainage (i.e., drain tiles), a
59 necessary agricultural management practice for crop yield maintenance and stress reduction, can
60 contribute to downstream water quality impairments (Blann et al., 2009; Smith et al., 2018;
61 Zucker and Brown, 1998). Increases in drain tile acreage, have been associated with increased
62 dissolved reactive phosphorus (DRP) loads in agricultural tributaries with variable P dynamics
63 observed among different cropping systems and variable agroecosystems (Hanrahan et al., 2021;
64 Jarvie et al., 2017; Nuruzzaman et al., 2005; Smith et al., 2015). What happens when cover crops
65 and drain tiles are used concurrently is less clear. Studies have documented a wide range of P
66 drain tile responses to cover crop implementation, including both P concentration increases and
67 decreases, as well as observed P reductions when implemented in association with additional

68 management practices. (Horst et al., 2001; Lenhart et al., 2017; Ni et al., 2020; Zhang et al.,
69 2017).

70 Cover crops are planted in the fall after cash crop harvest, followed by manual post-
71 emergent herbicide termination, senescence, or other removal methods in late spring (Hanrahan
72 et al., 2018; Rosario-Lebron et al., 2019). Direct cover crop implementation cost factors, which
73 are required to determine impacts to land-owner profitability; include seed mix, planting, and
74 termination (Christianson et al., 2013; Lazarus and Keller, 2018). In addition to environmental
75 benefits, cover crops have the potential to improve farm-wide profit through crop system
76 management alterations, yield improvements, and reduced labor, time, and machinery wear
77 under no-till or reduced tillage practices commonly associated with cover crops (Bergtold et al.,
78 2017; Seifert et. al., 2018; Singh et al., 2021). Cover crops may also improve nutrient removal
79 efficacy and associated cost-benefit ratios of downstream practices.

80 This may be particularly true when used as part of an agricultural management practice
81 treatment train, which is comprised of multiple management practices placed in series along a
82 landscape gradient, designed to improve the performance of downstream practices by treating
83 portions of the same runoff and nutrient load (Apfelbaum et al., 1995). The treatment train
84 framework may provide greater cumulative nutrient reduction and lower per-unit cost nutrient
85 removal than the use of a single practice (Lenhart et al., 2017; Magner, 2011). One framework
86 may consist of an “avoiding” practice such as a cover crop, placed at higher elevation in the
87 landscape to reduce flows and nutrient delivery to a downstream “trapping” practice, such as a
88 pond or wetland (Lenhart et al. 2017) (Figure 1).

89 Few studies have documented the economic and water quality benefits of agricultural
90 management practice treatment trains (Barber et al., 2016). This study fills this research gap

91 through modeling methodologies and field data collection at an agricultural field research site
92 present with a rye winter cover crop located upstream of a treatment wetland. At the research
93 site, located in southern Minnesota, 10.12 hectares of upland cropland are present with a drain
94 tile system that outlets at the treatment wetland, constructed in 2013. We conducted water quality
95 and quantity monitoring at this outlet between 2013 and 2019 with rye winter cover crop use
96 occurring between the Fall of 2015 and the Spring of 2019. Data spanning 2013-2015 allowed
97 for the analysis of drain tile nutrient transport without cover crops and data spanning 2016-2019
98 for analysis with cover crops (Gordon et al., 2021).

99 The primary objective of this study was to characterize cover crop benefits at a working
100 field demonstration site within the context of an agricultural best management practice treatment
101 train. The first objective of this study was to estimate drain tile nutrient load and concentration
102 reduction rates in the presence of cover crops and the associated cost of nutrient removal.
103 Quantifications of changes in subsurface nutrient concentrations and loads and the association of
104 implementation costs from a long-term field study will aid in the development of state and
105 federal water quality implementation planning (Lenhart et al., 2017, Wall et al., 2020).

106 We hypothesized that TN, total phosphorus (TP) and DRP drain tile concentrations with
107 cover crops would be less than those without cover crops. Additional research objectives
108 included quantification of cover crop nutrient load reductions in kilograms per hectare per year
109 and direct cover crop implementation cost in dollars per kilogram per hectare per year. The final
110 objective was to quantify nutrient reduction and cost benefit improvements provided by cover
111 crops to a downstream treatment wetland.

112

113 **2. Materials and methods**

114 2.1 Study site

115 The research site is located in Martin County Minnesota near the Iowa border within the
116 Blue Earth River Watershed, draining to Elm Creek (AUID 07020009-502). The site has been
117 extensively studied and serves as an agricultural BMP demonstration site (Gordon et al., 2021;
118 Lenhart et al., 2016; Ross, 2014). Cropland, covering 10.12 ha, is present under a bi-annual corn
119 and soybean rotation with conservation tillage. Crop yields averaged 187-bushel units for corn
120 and 52-bushel units for soybean between 2013 and 2019. Average annual crop yields in
121 Minnesota are 192-bushel units for corn and 49-bushel units for soybean (USDA, 2021).
122 Phosphorus fertilizer application rates were consistent, averaging 90 kg ha⁻¹, slightly passing
123 regional rate recommendations (Kaiser et al., 2011). Nitrogen fertilizer application rates
124 averaged 18 kg ha⁻¹ between 2013 and 2017 increasing to an average rate of 170 pounds per acre
125 in 2018 and 2019, surprising region rate recommendations (Kaiser et al., 2011). A drain tile
126 system is present with a spacing of 24 m, and a depth of 1.2 m, within loam and clay loam soils
127 consisting of 22% clay, 42% sand and 36% silt. Drain tile flow outlets at an Agri Drain control
128 structure located at the inlet of a subsurface treatment wetland covering .10 ha, where water
129 quality and quantity sampling was conducted between 2013-2019 (43° 45' 4''N, 94° 20' 51''W;
130 Figure 2).

131 The use of a rye winter cover crop began in the Fall of 2015 allowing for pre-cover crop
132 analysis between the years of 2013-2015 and post-cover crop analysis between the years of
133 2016-2019. The cover crop mix consisted of 96.55% fall rye (*Secale cereale*), 1.16 % tillage
134 radish (*Raphanus sativus*), 1.14% purple top turnips (*Brassica rapa*) and 1.15% trophy rapeseed
135 (*Brassica napus*). Cover crops were aerial applied between late August and early September and
136 terminated in early May.

137 Cost for establishment of cover crops on site was \$118.24 ha⁻¹. We obtained seed mix
138 costs from the La Crosse Seed Company based out of La Crosse, WI, for the specific mix used
139 on site at a rate of \$35.95 ha⁻¹. Costs for aerial seed application and spring herbicide application
140 were provided by the University of Minnesota Extension Service at rates of \$42.01 and \$40.28
141 ha⁻¹, respectively (Lazarus and Keller, 2018). Direct cover crop costs per unit installation have
142 been reported at \$205 ha⁻¹ by Lenhart et al. (2017), \$151 ha⁻¹ by Roley et al. (2016) and at \$115
143 ha⁻¹ by Christianson et al. (2013).

144

145 *2.2 Hydrology*

146 We mounted Solinst Levellogger monitoring devices and paired Solinst Barologgers in an
147 Agri Drain water control structure located at the treatment wetland inlet, to capture drain tile
148 outlet flow. A known stage-discharge relationship calibrated by the Minnesota Department of
149 Agriculture enabled for the calculation of flow rate based on water level over a v-notch weir in
150 the control structure recorded in 10-minute time intervals. Flow rate was calculated as follows in
151 Equation 1:

$$152 \text{ Equation 1. } Q = 0.98x^{2.08}$$

153 where Q is the flow rate in cubic feet per second and X is water stage above the v-notch weir in
154 feet. We then converted flow rate intervals to cubic meters per minute, multiplied by ten and
155 summed to obtain annual and seasonal drain tile outlet volumes. Solinst Levelloggers have an
156 estimated accuracy of ±0.05% from which the error ranges for field monitored tile outflow
157 volumes were generated (Chun and Cooke, 2008).

158 We utilized annual flow volumes to calculate annual subsurface nutrient loading rates and
159 cover crop load removals. Growing season flow volumes were then calculated between April 1st
160 and September 30th and further divided into early and late period volumes. Early period flow

161 volumes were compared to late period volumes to demonstrate the proportion of total drain tile
162 flow occurring and available for treatment during the time frame of cover crop influence. Early
163 flow volumes were calculated from April to June and late flow volumes from July to September.

164

165 *2.3 Nutrient Concentration and Load Analysis*

166 Depending on study year, we collected weekly, bi-weekly, or monthly water quality grab
167 samples at the drain tile outlet between April and November. Samples were analyzed at the
168 Minnesota Valley Testing Laboratory in New Ulm, MN, for TN, TP and DRP, methods EPA
169 365.1 for P and EPA 300.0 for N. Total nitrogen was measured as NO_3^{-1} as previous studies on
170 site and in the region showed this to be the predominant form of N (Nustad et al., 2015). A one-
171 way analysis of variance was utilized to test for significant differences in drain tile constituent
172 concentrations under the presence and absence of cover crops.

173 Within the FLUX32 software program, we calculated annual flow weighted mean
174 concentrations and loading volumes for each constituent (Minnesota Pollution Control Agency,
175 2021). FLUX32 software provides the coefficient of variation (CV) for each annual flow
176 weighted mean concentration to compare annual concentration variation around the mean. A
177 flow weighted mean concentration value was also calculated for years without cover crops and
178 years with cover crops. Flow weighted mean concentration values for each constituent both with
179 and without cover crops were multiplied by the average annual site drain tile volume to
180 determine annual loading rates. Loading rates with cover crops were subtracted from those
181 without to estimate annual nutrient load reductions. Annual load reductions were further divided
182 by the study site area to calculate cover crop nutrient reduction benefits in kilograms per hectare
183 per year.

184

185 *2.4 Concentration-Discharge Values*

186 Utilizing individual water quality grab samples and associated instantaneous drain tile
187 discharge data, we developed concentration-discharge relationships for comparing nutrient loss
188 trends under no cover crop and cover crop conditions. We then used the power function equation
189 to draw conclusions about the movement of constituent solutes under a range of discharge
190 values, specifically mobilization and sources of constituents, following Equation 2:

191 Equation 2. $C = aQ^b$

192 where a is the curve coefficient, C is the drain tile concentration in mg l^{-1} , and Q is the flow rate
193 in cubic meters per second. The component “b” serves to quantify the per unit concentration
194 increase relative to a per unit discharge increase. Values of $b < 0$ suggest concentrations follow a
195 diluting pattern, values of $b > 0$ suggest constituent mobilization with flow increases, and values
196 of $b = 0$ suggest chemostatic behavior, or no significant concentration changes in association
197 with discharge (Dolph et al., 2019; Godsey et al., 2009).

198

199 *2.5 Prioritize, Target and Measure Application Treatment Train Analysis*

200 The Prioritize, Target and Measure Application is a water quality model that leverages
201 geospatial data and information systems to characterize nutrient, sediment, and hydrologic
202 loading by field scale catchments. The application calculates hydrologic travel times, runoff
203 volume and peak flow to characterize landscape TN and TP load and yield for a 10-year, 24 hour
204 storm events. Locations are identified in the landscape that are feasible for various agricultural
205 management and conservation practices. Nutrient reductions and implementation costs
206 associated with feasible practices are calculated, both for single practice and treatment train
207 scenarios. Costs for treatment wetland construction and annual cover crop implementation were

208 taken from model outputs for use within this analysis (Houston Engineering, 2016). Cumulative
209 treatment train load reductions are estimated through calculation of both the localized flow
210 volume in addition to flow volumes and loads delivered from upstream best management
211 practices to downstream best management practices (Houston Engineering, 2015).

212 We modeled the .10 ha treatment wetland at the field site within the Prioritize, Target and
213 Measure Application to estimate TN and TP load reductions and implementation cost as a
214 standalone practice. This practice was then modeled as part of a treatment train with 10.12 ha of
215 upland cover crop. Wetland nutrient reduction efficacy, defined as $\text{kg ha}^{-1} \text{ yr}^{-1}$ of reduction, was
216 utilized in association with the additive load reduction resulting from the treatment train scenario
217 to calculate what size reduction could be applied to the wetland to achieve the same cumulative
218 site nutrient reduction. Finally, we calculated the new cost associated with the reduced wetland
219 size, in addition to the cost for cover crop implementation to determine the cost of nutrient
220 reduction, defined as dollar kg^{-1} of nutrient reduction, associated with using cover crops as part
221 of an agricultural best management practice treatment train.

222

223 **3. Results**

224 *3.1 Drain Tile Flow Volumes*

225 Annual growing season drain tile volumes ranged from 5,583 m^3 to 19,289 m^3 , averaging
226 12,173 m^3 across the study period. Proportions of the total growing season drain tile volume
227 occurring during the early period of April 1 through June 30th ranged from 55% to 96%,
228 averaging 80% across the total seven-year study period. Alternatively, drain tile volumes during
229 the late period of July 1 through September 30th ranged from 4% to 45% of the total drain tile
230 volume averaging 20% across the total seven-year study period. The average proportion of the
231 total growing season drain tile volume during the early period was 84% in years without cover

232 crops and 77% in with cover crops (Figure 3). Rainfall depth during the growing season
233 averaged 61.50 cm between 2013 and 2019, with 54% occurring during the early period and 46%
234 occurring during the late period.

235

236 *3.2 Concentration-Discharge Relationships*

237 Parameter “b” of the log-log concentration discharge relationship for TP with cover crops
238 was -.32, indicating source limitation and concentration dilution at high flows. Parameter “b” of
239 the log-log concentration discharge relationship for TP with no cover crops was .23, indicating
240 constituent mobilization at higher flows through erosional processes. Similarly, parameter “b” of
241 the log-log concentration discharge for DRP was -.46 with cover crop and .22 without cover
242 crops (Figure 4). Parameter “b” of the log-log concentration discharge for TN was close to zero
243 both with and without cover crops, indicating minimal concentration changes relative to
244 variation in discharge (Dolph et al., 2019).

245

246 *3.3 Annual Drain Tile Nutrient Concentrations*

247 Annual TN flow weighted mean concentration ranged from 6.9 mg l⁻¹ to 23.3 mg l⁻¹, with
248 a flow weighted mean concentration of 11.3 mg l⁻¹ across all study years (Figure 5). TN flow
249 weighted mean concentration across study years without cover crops was 17.13 mg l⁻¹ and 8.97
250 mg l⁻¹ across study year with cover crops, resulting in a TN flow weighted mean concentration
251 reduction of 48%. Results of a one-way analysis of variance test found a significant difference at
252 the 99% level between TN concentrations in years without cover crops and years with cover
253 crops (F(1, 113) = 80.02, p < .00).

254 Annual TP flow weighted mean concentration ranged from 0.02 mg l⁻¹ to 0.15 mg l⁻¹ ,
255 with a flow weighted mean concentration of 0.04 mg l⁻¹ across all study years (Figure 6). TP

256 flow weighted mean concentration across study years without cover crops was .12 mg l⁻¹ and .03
257 mg l⁻¹ across year with cover crops, resulting in a TP flow weighted mean concentration
258 reduction of 75%. Results of a one-way analysis of variance test found a significant difference at
259 the 99% level between TP concentrations in years without cover crops and years with cover
260 crops (F(1, 110) = 12.29, p < .00).

261 Annual DRP flow weighted mean concentration ranged from .02 mg l⁻¹ to .12 mg l⁻¹ ,
262 with a flow weighted mean concentration of .04 mg l⁻¹ across all study years (Figure 7). DRP
263 flow weighted mean concentration across study years without cover crops was .08 mg l⁻¹ and .03
264 mg l⁻¹ across study years with cover crops, resulting in a DRP flow weighted mean concentration
265 reduction of 63%. Results of a one-way analysis of variance test found a significant difference at
266 the 99% between DRP concentrations in years without cover crops and years with cover crops
267 (F(1, 85) = 25.81, p < .00).

268

269 *3.4 Drain Tile Nutrient Load Analysis*

270 Annual TN loads ranged from 8 kg ha⁻¹ to 170 kg ha⁻¹, with a mean load of 64 kg ha⁻¹
271 across all study years (Table 1). The average TN load in years absent of with cover crops was
272 22.81 kg ha⁻¹ and 13.69 kg ha⁻¹ in years present with cover crops, accounting for a cover crop TN
273 reduction benefit of 9.13 kg⁻¹ ha⁻¹ yr⁻¹ (Table 2).

274 Annual TP loads ranged from .02 kg ha⁻¹ to .24 kg ha⁻¹ with a mean load of .09 kg ha⁻¹
275 across all study years (Table 1). The average TP load in years absent of with cover crops was .16
276 kg ha⁻¹ and .04 kg ha⁻¹ in years present with cover crops, accounting for a cover crop TP
277 reduction benefit of .12 kg⁻¹ ha⁻¹ yr⁻¹ (Table 2).

278 Annual DRP loads ranged from .02 kg ha⁻¹ to .16 kg ha⁻¹ , with a mean load of .07 kg ha⁻¹
279 across all study years (Table 1). The average DRP load in years absent of with cover crops was

280 .11 kg ha⁻¹ and .04 kg ha⁻¹ in years present with cover crops, accounting for a cover crop DRP
281 reduction benefit of .07 kg ha⁻¹ yr⁻¹ (Table 2).

282

283 *3.5 Cost Benefit Analysis*

284 Nutrient removal cost was defined as the dollar per unit of consistent nitrate (?) removal
285 over a unit area. Annual removal rates provided by cover crops were determined to be 9.13 kg
286 ha⁻¹ , .12 kg ha⁻¹ and .07 kg ha⁻¹ for TN, TP and DRP, respectively. Based on a direct cover crop
287 implementation cost of \$118.24 ha⁻¹ on site, annual cost efficiencies were \$12.96 kg ha⁻¹,
288 \$955.92 kg ha⁻¹ and \$1,720.66 kg ha⁻¹ for TN, TP and DRP respectively (Table 3).

289

290 *3.6 Prioritize, Target and Measure Application Treatment Train Analysis*

291 Prioritize, Target and Measure Application modeling results showed that the .10 ha
292 wetland provides a TN load reduction of 141.49 kg and a TP load reduction of 10.56 kg, both to
293 the catchment outlet, for a 24-hour, 10-year storm event at a construction cost of \$5,110.
294 Planting and termination of 10.12 ha of cover crops upstream of the wetland provides additional
295 event load reductions to the catchment outlet of 106.69 kg of TN and 6.34 kg of TP, at a cost of
296 \$838. With these additive reductions, the wetland size could be reduced to .04 hectares at a new
297 construction cost of \$2,040 while providing the same annual cumulative nutrient reductions as
298 the original standalone wetland (Figure 8). Construction of this smaller wetland area would also
299 preserve .06 ha of cropland for production.

300 The construction cost for the .04 ha wetland and for planting and termination of 10.12 ha
301 of cover crop would be \$2,878 proving cumulative treatment train load reductions of 163.19 kg
302 and 10.56 kg for TN and TP, respectively, to the catchment outlet during a 24-hour, 10-year
303 storm event to (Figure 8). Nutrient removal cost of the standalone wetland would be \$36.11 kg⁻¹

304 for TN and \$483.97 kg⁻¹ for TP, while nutrient removal cost of the treatment train system would
305 be \$17.64 kg⁻¹ and \$272.59 kg⁻¹ for TN and TP, respectively.

306

307 **4. Discussion**

308 Significant drain tile nutrient concentration reductions were observed with the
309 implementation of cover crops at reduction rates of 48%, 75% 63% for TN, TP and DRP,
310 respectively. These reductions were likely driven by the presence of cover crops on previously
311 bare land between April and June, when the largest volume of drain tile flow occurred on site. In
312 addition to nutrient uptake and soil stability, cover crops reduce deep drainage and improve soil
313 water storage during the early crop growth period of April-June, serving to retain nutrients
314 otherwise lost in drain tile (Yang et al., 2019). An average of 84% of the total annual drain tile
315 volume occurred on-site between April and June of 2013-2015 with no cover crops, dropping to
316 an average of 77% between April and June of 2016-2019 with cover crops. Cover crops
317 contribute to reduced soil moisture storage and increased evapotranspiration rates, serving to
318 decrease drain tile volumes (Meyers et. al., 2018).

319 The greatest CVs around annual flow weighted mean concentrations for both TP and
320 DRP were observed in 2014 and 2018, driven by high drain tile concentrations during storm
321 events. A 3.8-inch rain event in June of 2014 produced TP and DRP concentrations of .40 mg l⁻¹
322 and .25 mg l⁻¹, respectively. A 2.21-inch rain event in June of 2018 produced TP and DRP
323 concentrations of .19 mg l⁻¹ and .09 mg l⁻¹, respectively. Rain events in 2018 resulted in a lower
324 CV around the annual mean flow weight concentration relative to 2014. While drain tile TP and
325 DRP losses are associated with large storm events, this provides evidence for added cover crop
326 soil stability and soil water storage. P reductions are largely driven by erosion control during

327 large storm events while nitrogen reduction is driven primarily by water retention, accounting for
328 greater observed P removal rates on site. (Pease et al., 2018; Trentman et al.; 2020).

329 Variation in concentration-discharge relationships on site between cover crop and without
330 cover crop provide additional evidence for cover crop reduction of drain tile phosphorus losses.
331 TP and DRP relationships with no cover crops follow a concentrating pattern, indicating
332 constituent mobilization at high flows through erosion or landscape connectivity. TP and DRP
333 relationships with cover crops follow a diluting pattern, indicating concentration dilution
334 occurring at high flows resulting from constituent source limitation (Godsey et al., 2009).

335 No significant difference in nitrogen concentration-discharge relationships were observed
336 with and without cover crops. Annual nitrogen flow weighted mean concentrations increased in
337 2018 and 2019 following reductions in 2016 and 2017 after cover crop implementation.
338 Increased in nitrogen drain tile flow weighted mean concentration were associated with large
339 fertilizer rate increases on site, consistent with nitrogen fertilizer observations in previous studies
340 (Jaynes, et al. 2001). Concentrations, however, were still lower than those observed previously
341 under no cover crops and with lower fertilizer application rates.

342 Results quantifying cover crop nutrient load reduction rates and direct implementation
343 costs will benefit Midwestern cover crop implementation efforts. The Minnesota Nutrient
344 Reduction Strategy is a multi-agency initiative begun in 2014 as part of a larger 12 state task
345 force to working to reduce nutrient loading to the Gulf of Mexico. Initiative efforts included
346 cover crop expansion and called for 12% phosphorus and 25% nitrogen reductions prior to 2025
347 (Anderson et al. 2016). It was recognized within the strategy that there was no realistic way to
348 demonstrate reduction achievement without the advancement of research on cover crop
349 implementation and success (Wall et al., 2020). The plan called for 1,900,000 additional acres of

350 cover crop implementation seeing 200,000 acres achieved in the first five years, with minimal
351 progress on corn and soybean rotations specifically.

352 Results of the study found average annual cover crop reduction benefits of 9.13, .12 and
353 .07 kg⁻¹ ha⁻¹ at direct annual implementation costs of \$12.96, \$955, and \$1,720 kg⁻¹ ha⁻¹ for TN,
354 TP and DRP, respectively. Christianson et al. (2021) noted annual reduction costs of both \$2.70
355 kg⁻¹ and \$3.25 kg⁻¹ for TN and 35.15 kg⁻¹ and 47.60 kg⁻¹ for TP. These cost estimates factor in
356 cost savings associated with fertilizer, weed control, erosion repair and yield increases.

357 Direct implementation costs identified from a field-based study, that will be incurred by
358 landowners, can help further refine cover crop implementation goals and inform initiative efforts.
359 Additional cover crop implementation initiatives in Minnesota include the University of
360 Minnesota Forever Green Initiative, the Conservation Reserve Enhancement Program, and the
361 Working Lands Watershed Restoration Feasibility Study and Program Plan (Wall et al., 2020).
362 The Midwest Cover Crop Council (<https://mccc.msu.edu/>) is also leading joint state efforts by
363 bringing together leaders from major universities.

364 While cost per kg reduced for TP and DRP are orders of magnitude larger than those for
365 TN, less phosphorus contributions are required for water body impairment and algal bloom
366 occurrence in freshwater ecosystems, which is driven by small contributions of highly
367 bioavailable phosphorus (Baker et al., 2014). Minnesota water quality standards are .065 mg/l
368 and 10 mg/l for TP and TN, respectively (Minnesota Legislature, 2018). Cost for TP and DRP
369 removals must also be placed into context of the economic implications of algal blooms relative
370 to tourism and recreation, commercial fishing, properties values, drinking water treatment and
371 human health (U.S. Environmental Protection Agency, 2021).

372 Identification of direct landowner costs and economic benefits will also aid in landowner
373 cover crop implementation, including the potential for increased cash crop yield (Farzadfar et al.,
374 2021). At the field site average soybean yield increased from 43 to 56-bushel units under cover
375 crops and average corn yield increased from 182 to 191-bushel units under cover crops.
376 Identifying beneficial uses of cover crops in a more systematic manner, such as within the
377 treatment train approach may also encourage implementation. Modeling of cover crop
378 implementation was shown to increase nutrient reduction rates within a downstream subsurface
379 treatment wetland, demonstrating the potential for wetland size and cost reduction while
380 obtaining the same cumulative nutrient reduction rates in association with cover crops.

381 Cover crop benefits to wetland performance could be substantial, as the main limiting
382 factor in landowner wetland implementation in this region is cost and land area taken out of
383 production. Landowners may not be financially able or willing to remove large areas of
384 productive cropland for wetland implementation (Hyberg et al., 2015). As such, while treatment
385 wetlands are effective, opportunities to place them are limited. Subsurface flow wetlands have
386 been shown to be more effective at nutrient removal than surface flow wetlands, however, cannot
387 treat large volumes of water (Gordon et al., 2021; Kadlec and Wallace, 2009). By reducing flow
388 with the implementation of cover crops, subsurface flow wetlands become more economically
389 and hydrologically feasible.

390 A similar study conducted by Hanrahan et al. (2021) found a monthly average drain tile
391 load reduction of 50% for TN, TP and DRP provided by cover crops from 40 agricultural field
392 sites in northcentral Ohio. Southern Minnesota differs from Ohio in having less intensive tile
393 drainage and a later spring drainage season, thus making cover crops less effective. When used
394 in association with drainage water management, cover crops were found to reduce TP flow

395 weighted mean concentrations by 26% with no significant effect on DRP concentrations (Zhang,
396 Tan, et al. 2017). Waring et al., (2020) noted consistent reductions in subsurface nitrate leaching
397 through implementation of both cover crops and no-till practices in north-central Iowa. Few
398 long-term field studies exist that document drain tile nutrient reduction potential of winter cover
399 crops as a standalone practice for both nitrogen and phosphorus in the Midwest.

400 Rural areas in the United States are experiencing more intensive water management due
401 to regulations and increasing demand for food and fuel, presenting a strong need to maximize
402 agricultural best management practice performance and implementation (Thompson et al., 2021).
403 Relative to other areas of the nation, cover crop implementation is lowest in the Midwest, despite
404 significant nutrient contributions to the Gulf of Mexico (Hamilton et al., 2017). Challenges to
405 Midwestern cover crop implementation include a short growing season paired with primary
406 cultivation of full season corn and soybean crop (Carlson and Stockwell, 2013). While
407 landowner perceptions of cover crops in the Midwest are generally positive, direct net returns for
408 implementation have been negative in many cases, highlighting a need for the development of
409 more state or region-specific implementation recommendations (Plastina et al., 2018).

410 This study demonstrates the benefits of cover crop implementation in the Midwest while
411 also quantifying associated nutrient reduction rates and direct implementation costs. The use of
412 cover crops in a systematic manner for improved downstream conservation practice performance
413 and cumulative nutrient reductions and cost benefits are also demonstrated. Research limitations
414 include findings limited to only one field research site in addition to lack of continuous nutrient
415 monitoring to capture the full influence of storm events across the study period. Results could
416 also be improved through field monitoring data within the on-site treatment train to complement
417 findings from modeling techniques.

418 Next steps include research on site- and region-specific factors including work on
419 multiple sites to account for variations in soil, landscape, local climate, or management practices
420 and to document the influence of various seed mixes or seeding and termination dates and
421 methodologies. Further knowledge on economic considerations including those related to cash
422 crop yield, accessibility and benefit of governmental cost share programs and long-term
423 landowner return on investments will also aid in increased implementation. Finally, expansion of
424 the treatment train framework to include additional practice types, to improve landscape
425 positioning and to document varying hydrologic conditions will contribute to even greater
426 cumulative conservation practice performance.

427

428 **5. Conclusion**

429 While there is a need for increased cover crop implementation in the Midwest, a lack of
430 research exists on implementation success, nutrient reduction benefits and economic
431 implications. In addition, a growing demand for food and fuel production while also protecting
432 water resources has called for conservation practice performance improvements. Through field
433 data collection at an agricultural field demonstration site in southern Minnesota, this work serves
434 to quantify subsurface nutrient reduction benefits provided by cover crops at rates of 9.13, .12
435 and . kg⁻¹ ha⁻¹ yr⁻¹ with associated direct implementation costs of \$12.96, \$955, and \$1,720 kg⁻¹
436 ha⁻¹ yr⁻¹ for TN, TP and DRP. The systematic use of cover crops for conservation practice
437 performance improvement is also demonstrated through desktop modeling on the treatment train
438 framework. Through upstream flow reduction and nutrient retention, cover crops were found to
439 improve nutrient reduction rates within a downstream subsurface treatment wetland. As a result,
440 size reductions could be applied to agricultural wetlands in order to minimize the area of land

441 taken out of production while maintaining nutrient reduction goals. Future research building
442 upon this work would aid in the development of field and state specific cover crop
443 implementation guidelines, while also expanding on the treatment train framework for improved
444 conservation practice performance.

445

446 **Declaration of Competing Interest**

447 The authors declare that they have no known competing financial interests or personal
448 relationships that could have appeared to influence the work reported in this paper.

449

450 **Acknowledgements**

451 This work was supported by the Minnesota Department of Agriculture under a grant entitled
452 [Cover Crop Effectiveness in a Series of Farm BMPs](#). We would like to thank the agricultural
453 landowner for providing access to the research site, the Minnesota Board of Soil and Water
454 Resources for providing access to Prioritize, Target and Measure Application models and Dustin
455 Benes from the Martin County Soil and Water Conservation District for field data collection.

456

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